

# The Audit Plan for Stevenage Borough Council

Year ended 31 March 2014 24 March 2014

**Philip Westerman** 

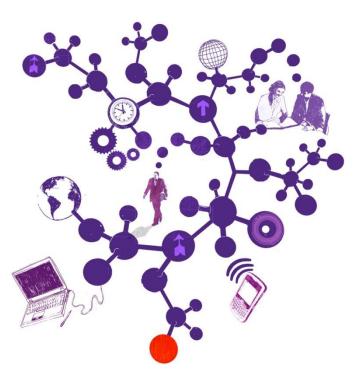
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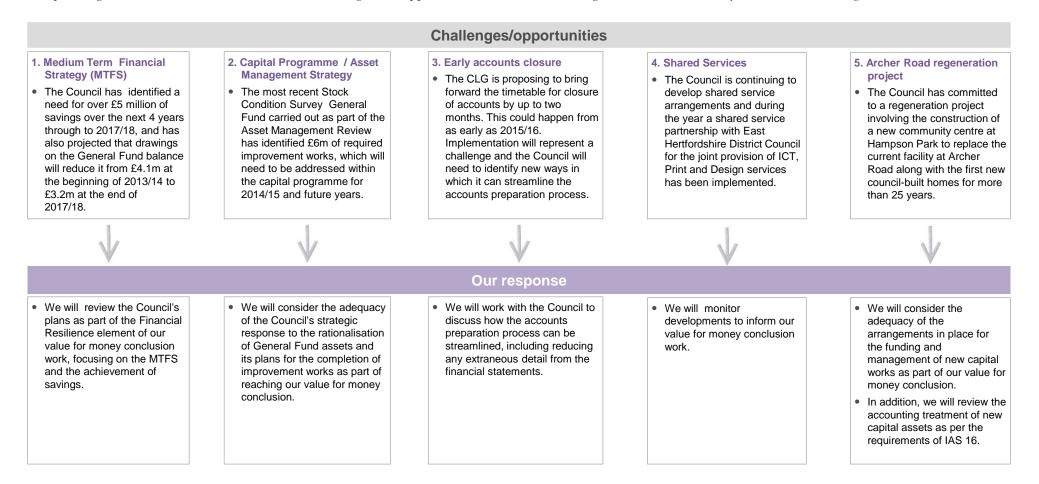
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# 1. Understanding your business

In planning our audit we need to understand the challenges and opportunities the Council is facing. We set out a summary of our understanding below.



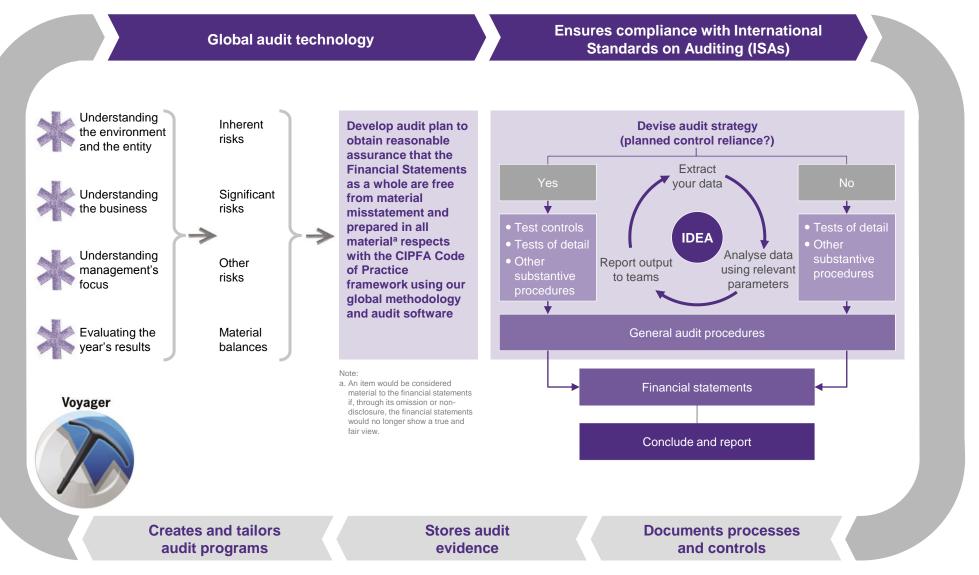
# 2. Developments relevant to your business and the audit

In planning our audit we also consider the impact of key developments in the sector and take account of national audit requirements as set out in the Code of Audit Practice ('the code') and associated guidance.

		Developments an	d other requirements		
<ul> <li>1.Financial reporting</li> <li>Changes to the CIPFA Code of Practice</li> <li>Clarification of Code requirements around PPE valuations</li> <li>Changes to NNDR accounting and provisions for business rate appeals</li> </ul>	<ul> <li>2. Legislation</li> <li>Local Government Finance settlement</li> <li>Welfare reform Act 2012</li> </ul>	<ul> <li>3. Corporate governance</li> <li>Annual Governance Statement (AGS)</li> <li>Explanatory foreword</li> </ul>	<ul> <li>4. Pensions</li> <li>The impact of :</li> <li>revised accounting arrangements under IAS19</li> <li>2014/15 changes to the Local Government pension Scheme (LGPS)</li> </ul>	<ul> <li>5. Financial Pressures</li> <li>Managing service provision with less resource</li> <li>Progress against savings plans</li> </ul>	<ul> <li>6. Other requirements</li> <li>The Council is required to submit a Whole of Government accounts pack on which we provide an audit opinion.</li> <li>The Council completes grant claims and returns on which audit certification is required.</li> </ul>

	Our response						
• We will ensure that the Council complies with the requirements of the CIPFA Code of Practice and business rate appeals through discussions with management and our substantive testing.	• We will discuss the impact of the legislative changes with the Council through our regular meetings with senior management and those charged with governance, providing a view where appropriate.	<ul> <li>We will review the arrangements the Council has in place for the production of the AGS.</li> <li>We will review the AGS and the explanatory foreword to consider whether they are consistent with our knowledge.</li> </ul>	<ul> <li>We will review the revised pensions disclosures in the 2013/14 financial statements.</li> <li>We will review how the Council has dealt with the revised accounting arrangements potential impact of the 2014/15 changes through our meetings with senior management.</li> </ul>	<ul> <li>We will review the Council's performance against the 2013/14 budget, including consideration of performance against the savings plan.</li> <li>We will undertake a review of Financial Resilience as part of our VFM conclusion work.</li> </ul>	<ul> <li>We will carry out work on the WGA pack in accordance with requirements.</li> <li>We will certify grant claims and returns in accordance with Audit Commission requirements.</li> </ul>		

# 3. Our audit approach



# 4. Significant risks identified

'Significant risks often relate to significant non-routine transactions and judgmental matters. Non-routine transactions are transactions that are unusual, either due to size or nature, and that therefore occur infrequently. Judgmental matters may include the development of accounting estimates for which there is significant measurement uncertainty' (ISA 315).

In this section we outline the significant risks of material misstatement which we have identified. There are two presumed significant risks which are applicable to all audits under auditing standards (International Standards on Auditing – ISAs) which are listed below:

Significant risk	Description	Substantive audit procedures
The revenue cycle includes fraudulent transactions	Under ISA 240 there is a presumed risk that revenue may be misstated due to the improper recognition of revenue.	<ul> <li>Work planned:</li> <li>Review and testing of revenue recognition policies</li> <li>Testing of material revenue streams</li> </ul>
Management over-ride of controls	Under ISA 240 there is a presumed risk that the risk of management over-ride of controls is present in all entities.	<ul> <li>Work completed to date:</li> <li>Testing of journal entries from months 1-9</li> <li>Further work planned:</li> <li>Review of accounting estimates, judgments and decisions made by management</li> <li>Review of unusual significant transactions</li> </ul>

## 5. Other risks identified

The auditor should evaluate the design and determine the implementation of the entity's controls, including relevant control activities, over those risks for which, in the auditor's judgment, it is not possible or practicable to reduce the risks of material misstatement at the assertion level to an acceptably low level with audit evidence obtained only from substantive procedures (ISA 315).

In this section we outline the other risks of material misstatement which we have identified as a result of our planning.

Other reasonably possible risks	Description	Work completed to date	Further work planned
Operating expenses	Creditors understated or not recorded in the correct period	<ul> <li>We have performed a walkthrough to gain assurance that the in-year controls were operating in accordance with our documented understanding. No issues were arising from this work.</li> <li>We have tested journal entries from months 1 – 9 on a sample basis to gain assurance that there are adequate controls in place over inputting and processing and that these have operated effectively through the financial year.</li> </ul>	<ul> <li>We will review large and unusual items and test a sample of these.</li> <li>We will test a sample of items of expenditure to gain assurance that expenditure has been correctly classified and for occurrence and allocation.</li> <li>We will perform tests of journals from months 10 – 12.</li> </ul>
Employee remuneration	Employee remuneration accrual understated	• We have performed a walkthrough to gain assurance that the in-year controls were operating in accordance with our documented understanding. No issues were arising from this work.	<ul> <li>We will test a sample of payroll payments made during the year to gain assurance that employees have been remunerated at the correct rates during 2013/14.</li> <li>We will perform cut-off testing to ensure that transactions have been recorded in the correct accounting period.</li> <li>In addition to a review of the work of the pension fund actuary, we will perform substantive tests on the cost of pensions.</li> </ul>
Welfare Expenditure	Welfare benefit expenditure improperly computed	• We have performed a walkthrough to gain assurance that the in-year controls were operating in accordance with our documented understanding. No issues were arising from this work.	• We will complete modules set by the DWP which include performance of an analytical review and BEN01 certification. This will involve the selection of samples of welfare benefit expenses from across the year, for which the benefit payable will be recalculated to determine whether the amount paid was in accordance with DWP guidelines and welfare legislation.

# 5(cont). Other risks identified

Other risks	Description	Work completed to date	Further work planned
Housing Rent Revenue Account	Revenue transactions not recorded	• We have performed a walkthrough to gain assurance that the in-year controls were operating in accordance with our documented understanding. No issues were arising from this work.	<ul> <li>We will test a sample of items of revenue to gain assurance that revenue has been correctly classified and for occurrence and allocation.</li> <li>We will review large and unusual items and test a sample of these.</li> </ul>
Property, Plant & Equipment	PPE activity not valid	• We have performed a walkthrough to gain assurance that the in-year controls were operating in accordance with our documented understanding. No issues were arising from this work.	<ul> <li>We will perform substantive audit procedures in this area including:</li> <li>reviewing in-year additions and disposals to gain assurance that they have been correctly accounted for in the financial statements.</li> <li>performing existence testing on a sample of assets to verify their existence and completeness of the Council's fixed asset register.</li> </ul>
Property, Plant & Equipment	Revaluation measurement not correct	<ul> <li>We have performed a walkthrough to gain assurance that the in-year controls were operating in accordance with our documented understanding. No issues were arising from this work.</li> <li>We met with the Council's Internal Valuer on 14/02/14 to discuss arrangements for the performance of valuations for 2013/14 and to ensure these are to be performed in accordance with the revised requirements for property, plant and equipment valuations that came into effect from 1 April 2014. The CIPFA Code now requires that, where valuations are carried out on a rolling basis, this must be done:</li> <li>sufficiently regularly to ensure the carrying value does not differ materially from fair value at the year end</li> <li>simultaneously for all items within a class of assets to avoid selective revaluation of assets and reporting a mixture of costs and values as at different dates.</li> </ul>	<ul> <li>We will review the work performed by internal and external valuation specialists - including ensuring that all valuations undertaken have been completed in accordance with the requirements of the appropriate accounting and professional standards.</li> <li>We will review the Council's fixed asset register to ensure that revised valuations have been correctly accounted for in the financial statements.</li> </ul>

### 6. Value for money

### **Value for money**

The Code requires us to issue a conclusion on whether the Council has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. This is known as the Value for Money (VfM) conclusion.

Our VfM conclusion is based on the following criteria specified by the Audit Commission:

VfM criteria	Focus of the criteria
The organisation has proper arrangements in place for securing financial resilience	The organisation has robust systems and processes to manage financial risks and opportunities effectively, and to secure a stable financial position that enables it to continue to operate for the foreseeable future
The organisation has proper arrangements for challenging how it secures economy, efficiency and effectiveness	The organisation is prioritising its resources within tighter budgets, for example by achieving cost reductions and by improving efficiency and productivity

We have undertaken a risk assessment to identify areas of risk to our VfM conclusion. We will undertake work in the following areas to address the risks identified:

- arrangements to manage the impact of Welfare Reform and Business Rates retention
- the Council's strategy for maximising General Fund capital resources via the Asset Management Review
- plans for generating and delivering sufficient savings to maintain financial balance and adequate reserves.

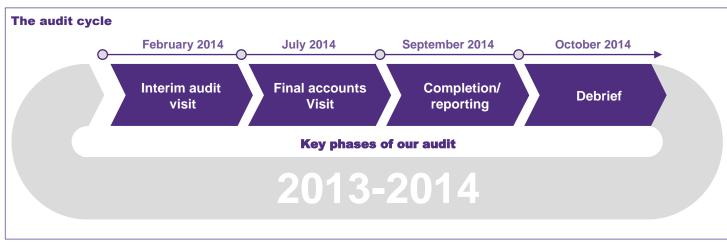
The results of our VfM audit work and the key messages arising will be reported in our Audit Findings report and in the Annual Audit Letter.

## 7. Results of interim audit work

The findings of our interim audit work, and the impact of our findings on the accounts audit approach, are summarised in the table below:

	Work performed and findings	Conclusion
Internal audit	We have reviewed internal audit's overall arrangements in accordance with auditing standards. Our work has not identified any issues which we wish to bring to your attention. We also reviewed internal audit's work on the Council's key financial systems to date. We have not identified any significant weaknesses impacting on our responsibilities.	Overall, we have concluded that the internal audit service continues to provide an independent and satisfactory service to the Council and that internal audit work contributes to an effective internal control environment at the Council. Our review of internal audit work has not identified any weaknesses which impact on our audit approach.
Walkthrough testing	We have completed walkthrough tests of controls operating in areas where we consider that there is a risk of material misstatement to the financial statements. Our work has not identified any issues which we wish to bring to your attention. Internal controls have been implemented in accordance with our documented understanding.	Our work has not identified any weaknesses which impact on our audit approach.
Journal entry controls	We have reviewed the Council's journal entry policies and procedures as part of determining our journal entry testing strategy and have not identified any material weaknesses which are likely to adversely impact on the Council's control environment or financial statements. To date we have undertaken detailed testing on journal transactions recorded for the first nine months of the financial year, by extracting 'unusual' entries for further review. No issues have been identified	Our work to date has not identified any weaknesses which impact on our audit approach.

# 8. Key dates



Date	Activity
January 2014	Planning
February 2014	Interim site visit
March 2014	Presentation of audit plan to Audit Committee
July – August 2014	Year end fieldwork
August 2014	Audit findings clearance meeting with Assistant Director of Finance
September 2014	Report audit findings to the Audit Committee
September 2014	Sign financial statements opinion and value for money conclusion

## 9. Fees and independence

### Fees

	£
Council audit	84,438
Grant certification	14,400
Total fees (excluding VAT)	98,838

#### **Fees for other services**

None Nil	Service	Fees £
	None	Nil

### **Our fee assumptions include:**

- Supporting schedules to all figures in the accounts are supplied by the agreed dates and in accordance with the agreed upon information request list
- The scope of the audit, and the Council and its activities, have not changed significantly
- The Council will make available management and accounting staff to help us locate information and to provide explanations

### **Independence and ethics**

We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. We have complied with the Auditing Practices Board's Ethical Standards and therefore we confirm that we are independent and are able to express an objective opinion on the financial statements.

Full details of all fees charged for audit and non-audit services will be included in our Audit Findings report at the conclusion of the audit.

We confirm that we have implemented policies and procedures to meet the requirement of the Auditing Practices Board's Ethical Standards.

## 10. Communication of audit matters with those charged with governance

International Standards on Auditing (ISA) 260, as well as other ISAs, prescribe matters which we are required to communicate with those charged with governance, and which we set out in the table opposite.

This document, The Audit Plan, outlines our audit strategy and plan to deliver the audit, while The Audit Findings will be issued prior to approval of the financial statements and will present key issues and other matters arising from the audit, together with an explanation as to how these have been resolved.

We will communicate any adverse or unexpected findings affecting the audit on a timely basis, either informally or via a report to the Council.

### **Respective responsibilities**

This plan has been prepared in the context of the Statement of Responsibilities of Auditors and Audited Bodies issued by the Audit Commission (<u>www.audit-commission.gov.uk</u>).

We have been appointed as the Council's independent external auditors by the Audit Commission, the body responsible for appointing external auditors to local public bodies in England. As external auditors, we have a broad remit covering finance and governance matters.

Our annual work programme is set in accordance with the Code of Audit Practice ('the Code') issued by the Audit Commission and includes nationally prescribed and locally determined work. Our work considers the Council's key risks when reaching our conclusions under the Code.

It is the responsibility of the Council to ensure that proper arrangements are in place for the conduct of its business, and that public money is safeguarded and properly accounted for. We have considered how the Council is fulfilling these responsibilities.

Our communication plan	Audit plan	Audit findings
Respective responsibilities of auditor and management/those charged with governance	~	
Overview of the planned scope and timing of the audit. Form, timing and expected general content of communications	~	
Views about the qualitative aspects of the entity's accounting and financial reporting practices, significant matters and issue arising during the audit and written representations that have been sought		~
Confirmation of independence and objectivity	~	~
A statement that we have complied with relevant ethical requirements regarding independence, relationships and other matters which might be thought to bear on independence.	~	~
Details of non-audit work performed by Grant Thornton UK LLP and network firms, together with fees charged.		
Details of safeguards applied to threats to independence		
Material weaknesses in internal control identified during the audit		~
Identification or suspicion of fraud involving management and/or others which results in material misstatement of the financial statements		~
Non compliance with laws and regulations		~
Expected modifications to the auditor's report, or emphasis of matter		✓
Uncorrected misstatements		✓
Significant matters arising in connection with related parties		✓
Significant matters in relation to going concern		✓



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